Annual Report for Fiscal Year 2016

(October 1, 2015 to September 30, 2016)
Organizational Mission

The mission of the Upper Delaware Council, Inc. (UDC) is to ensure the effective implementation and administration of the River Management Plan for the Upper Delaware Scenic and Recreational River: New York and Pennsylvania (Final 1986), utilizing the existing authority of its members and operating under the terms of a Cooperative Agreement with the National Park Service.

The Council’s existence evolved from special provisions in the 1978 legislation which designated the 73.4-mile section of the Upper Delaware River between Hancock, NY and Mill Rift, PA as a component of the National Wild and Scenic Rivers System, eligible for federal protection due to its Outstandingly Remarkable Values.

Established in 1988 as a non-profit, tax-exempt organization, the UDC’s voting membership is comprised of the two states and presently 13 out of the 15 local governments which border on the river. The Delaware River Basin Commission (DRBC) is a non-voting member while the National Park Service Upper Delaware Scenic and Recreational River is the federal partner.

The UDC provides the mechanism to address management actions for the river through a formal partnership of local, state, and federal interests. What sets the River Management Plan apart is the commitment to local land use controls and voluntary actions by landowners to protect the river valley’s resources, contrasted with the traditional national park model in which the federal government owns all of the land. More than 85% of the land in the Congressionally-designated, 55,574.5-acre Upper Delaware River corridor remains privately owned.

The Council fulfills the role of advocate, forum, facilitator, educator, and protector as the situations warrant. On a continuous basis, the UDC monitors proposed projects, legislation, new developments, studies, and governmental policies to assess potential impacts on the Upper Delaware’s resources, protect private property rights, and uphold the far-sighted vision of the River Management Plan to conserve the river area for present and future generations.

Management Structure

UDC representatives and alternates are appointed to one-year terms by their towns, townships, and state agencies. In addition to a full Council meeting that convenes on the first Thursday of the month, three standing committees meet monthly: Water Use/Resource Management Committee on the third Tuesday; and Project Review Committee and Operations Committee, both on the fourth Tuesday. Subcommittees dedicated to such issues as Personnel, Buildings & Grounds, and Government Officials Liaisons, meet as the need arises. A full-time professional staff consisting of Executive Director Laurie Ramie (employed by the UDC since April 21, 1997), Resource Specialist Pete Golod (since April 23, 2016), and Secretary Cindy Odell (since August 29, 2011) carries out the board’s directives and operates the Council’s business office located at 211 Bridge St. in Narrowsburg, NY.

2016 Upper Delaware Council Membership Roster

Elected to serve as Upper Delaware Council officers at the annual meeting held January 7, 2016 were:

Chairperson: Fred Peckham, Town of Hancock, NY
Vice-Chairperson: Jeffrey R. Dexter, Damascus Township, PA
Secretary-Treasurer: Alan F. Henry, Berlin Township, PA

Town of Hancock Supervisor Sam Rowe, Jr. administered the oaths of office to the 2016 officers at a swearing-in ceremony held February 4, 2016.
As of Sept. 30, 2016, the UDC’s board consisted of: (* denotes a change from Fiscal Year 2015)

<table>
<thead>
<tr>
<th>UDC Member</th>
<th>Representative</th>
<th>Alternate(s)</th>
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<tbody>
<tr>
<td>Town of Hancock</td>
<td>Fred Peckham</td>
<td>Katt Judd *</td>
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<tr>
<td>Town of Fremont</td>
<td>James Greier</td>
<td>George Conklin</td>
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<tr>
<td>Town of Delaware</td>
<td>Harold G. Roeder, Jr.</td>
<td>David Peters</td>
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<td>Town of Cochecton</td>
<td>Larry H. Richardson</td>
<td>Sean Nearing</td>
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<td>Town of Tusten</td>
<td>Susan Sullivan</td>
<td>Tony Ritter</td>
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<td>Town of Highland</td>
<td>Jeff Haas *</td>
<td>Debra Conway and Andrew Boyar *</td>
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<tr>
<td>Town of Lumberland</td>
<td>Leigh Sherman *</td>
<td>Zoriana Gingold *</td>
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<td>Town of Deerpark</td>
<td>David M. Dean</td>
<td>Virginia Dudko</td>
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<td>Damascus Township</td>
<td>Jeffrey R. Dexter</td>
<td>Steven Adams</td>
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<td>Berlin Township</td>
<td>Alan Henry</td>
<td>Paul Henry</td>
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<td>Lackawaxen Township</td>
<td>Doug Case *</td>
<td>Judy Kuhn Conklin *</td>
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<td>Shohola Township</td>
<td>Aaron Robinson *</td>
<td>1st - Patricia Jeffer *; 2nd - George J. Fluhr</td>
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<tr>
<td>Westfall Township</td>
<td>Michael Barth *</td>
<td>Vacant *</td>
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<tr>
<td>State of New York (NY)</td>
<td>William J. Rudge, NYS</td>
<td>Michael J. Flaherty, NYS Department of Environmental Conservation</td>
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<tr>
<td>Commonwealth of Pennsylvania (PA)</td>
<td>Timothy Dugan, PA Department of Conservation and Natural Resources</td>
<td>Rhonda Manning, PA Department of Environmental Protection</td>
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<td>Delaware River Basin Commission (DRBC) – non-voting member</td>
<td>Steven J. Tambini, Executive Director</td>
<td>No designated alternate</td>
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<tr>
<td>National Park Service (NPS) – UDC partner</td>
<td>Michael Caldwell, Northeast Regional Director</td>
<td>Kristina Heister, Superintendent, Upper Delaware Scenic and Recreational River</td>
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* Appointment Changes: Hancock – Katt Judd replaced Sam Rowe, Jr. as alternate representative effective Feb. 2, 2016. Rowe had been Hancock’s alternate since Jan. 2011. Highland – When Jeff Haas took office as Highland Town Supervisor in January 2016, he replaced retired Town Supervisor Andy Boyar as the UDC representative. Boyar, who had chaired the UDC in 2014, became a co-alternate with Debra Conway. Lumberland – Town Council members Leigh Sherman and Zoriana Gingold took over in January 2016 as UDC Representative and Alternate, respectively, from Nadia Rajs, who had a non-contiguous, 12-year tenure on the UDC board including two terms as chairperson in 2004 and 2012, and 2016 incoming Town Supervisor Jenny Mellan, who had been the alternate from January 2014 to Dec. 31, 2015. Rajs was elected to the Sullivan County Legislature in 2016. Lackawaxen – In January 2016, Tom Cardinale and Judy Kuhn Conklin were appointed as UDC Representative and Alternate, respectively. They succeeded John McKay, who served on the UDC for 27 years and chaired the Council in 2005, and Brian Stuart, a 13-year township alternate from 1996-98 and 2005-2015. Cardinale was replaced on August 15, 2016 by Lackawaxen UDC Representative Doug Case. Shohola – Former UDC Representative Patricia Jeffer and First Alternate Aaron Robinson switched roles in January 2016, each having served on the UDC since 2012.

Providing leadership for the UDC’s standing committees in 2016 as voted by their peers were chairmen: Water Use/Resource Management: Tony Ritter, Town of Tusten, NY
Project Review: Larry H. Richardson, Town of Cochecton, NY
Operations: Fred Peckham, Town of Hancock, NY

Fiscal Year 2016 Accomplishments and Activities

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Public Outreach

**NPS Centennial** – The Upper Delaware Council joined with its federal partner in celebrating the 100th anniversary of the National Park Service’s (NPS) establishment through legislation signed by President Woodrow Wilson on August 25, 1916. Under the theme of “Find Your Park”, activities to raise awareness of the local, regional, and national significance of the Upper Delaware Scenic and Recreational River abounded. Programs included: photography contests to capture the Upper Delaware’s outstandingly remarkable values; the launch of an Upper Delaware Virtual Tour website; implementation of an “Adopt-an-Access” sign-up for public river sites’ stewardship and a “Take a Paddle” challenge for boaters to earn a patch by exploring all 73.4 designated river miles; a series of walks, talks, and yoga by the river; a May 21 guided float trip for World Fish Migration Day; expanded programming for the June 18-25 Delaware River Sojourn, June 24-25 Upper Delaware BioBlitz, and July 16 Zane Grey Festival; and a Sept. 25 river clean-up to mark National Public Lands Day. Two standout Centennial events were the “100-Mile Paddle”, where representatives of the Upper Delaware Council and local communities joined NPS rangers to canoe and kayak segments of the Upper Delaware River and Delaware Water Gap National Recreation Area on 12 weekend dates from June 4 to August 27 – which earned a “Centennial Superstar Award” from the NPS Northeast Regional Office – and the Upper Delaware Scenic and Recreational River’s Centennial Birthday Bash on August 13 which attracted over 350 people for games, giveaways, music, food, and the commemorative formation of the number 100 by boats from the National Canoe Safety Patrol in the Narrowsburg pool, captured from above by drone footage.

**Geotourism Initiative** – Nearly two years of work culminated with the May 2016 launch of the Scenic Wild Delaware River MapGuide, an interactive website branded by National Geographic and facilitated by efforts of the National Parks Conservation Association. The Upper Delaware Council serves on the Geotourism Stewardship Council and its Marketing and Promotions Committee overseeing this initiative that highlights the unique cultural, recreational, and natural experiences recommended by local contributors in a three-state, nine-county region encompassing the Upper Delaware and Middle Delaware Rivers. The website offers approximately 700 listings of landmarks, events, and tourism-oriented businesses, along with trip planning itineraries and articles that speak to the authentic soul of this region. The [www.ScenicWildDelawareRiver.com](http://www.ScenicWildDelawareRiver.com) MapGuide is only the 23rd such Geotourism site developed by National Geographic’s Maps Division throughout the world. Sustainability projects to support the site and enhance the region are under development.

**Annual Awards** – The Upper Delaware Council sponsored its 28th Annual Awards Ceremony on April 24 to pay tribute to individuals, organizations, and communities that have acted to improve the quality of life or protect the resources of the Upper Delaware River Valley. There were 93 guests. NPS Upper Delaware Scenic and Recreational River Superintendent Kristina Heister delivered a keynote address on National Park Service Centennial Initiatives and Local Impacts for the banquet held at Wolff’s 1910 Banquet Hall on the grounds of the Tennah Lake Golf and Tennis Club in the Town of Fremont, NY.

Honored for their contributions in 2016 were:

*Distinguished Service Award ~ John S. McKay* of Lackawaxen, PA
Decades of dedicated service to the Upper Delaware Council and the Lackawaxen Township Community, including 27 years with the UDC from 1988 to 2015

*Robin M. Daniels Memorial Lifesaving Award ~ Salavatore Lombado* of Tobyhanna, PA
and *Joshua Turner* of Mountaintop, PA

July 20, 2015 rescue of a drowning boater in cardiac arrest at Butler’s Rift while participating in Kittatinny Canoes’ Annual On and Under the River Clean-up on behalf of Adams Outdoor Advertising

*Outstanding Community Achievement Award ~ Shohola Township Planning Commission*
Zoning ordinance re-writes and new code development over five years of citizen-led volunteer meetings

Community Service Award ~ Sue Currier of Hawley, PA

Nurturing growth of the Delaware Highlands Conservancy as its first executive director, 2003-2016

Cultural Achievement Award (organization) ~ Sunshine Hall Free Library of Eldred, NY

Celebrating its 100th anniversary in 2016 as a resource for river valley communities

Cultural Achievement Award (individual) ~ Nellie Burnham of Lake Muscoday, NY

Last surviving founder of Woodland Weavers and Spinners Guild, teacher, 4H leader, mentor at age 86

Recreation Achievement Award ~ Glenn Pontier of Barryville, NY

Beautification initiatives in river towns through leadership of Sullivan Renaissance, 2000-2015

Volunteer Award ~ Shaun Sensiba of Long Eddy, NY

Contributions to Basket Historical Society of the Upper Delaware Valley and numerous organizations

Special Recognition Award ~ Iris Helfeld of Narrowsburg, NY

Passionate citizen activist and community organizer in the Town of Tusten

Special Recognition Award ~ Quiet Light Films, Eric Rowe and Jordan Lewis

Capturing the essence of the Upper Delaware Scenic and Recreational River in a Virtual Tour format

Oaken Gavel Award ~ Alan F. Henry, Berlin Township, PA

Leadership as the 2015 Upper Delaware Council Chairperson

Catskill Challenge – New York State Governor Andrew M. Cuomo experienced the fun and beauty of the Upper Delaware Scenic and Recreational River from a raft on June 30 when he participated in a first-ever Catskill Challenge to showcase the region’s natural assets that drive tourism, support the local economy, and enhance our quality of life. His visit consisted of a local orientation, a timed race between Team Cuomo and representatives from the New York State Senate and Assembly from Roebling’s Delaware Aqueduct to Lander’s Minisink Base, resort games at the Villa Roma in Callicoon, a soccer match at Sullivan West High School in Lake Huntington, and biking, hiking, and fly fishing contests at NYS Department of Environmental Conservation’s Mongaup Pond Campground. The Upper Delaware Council joined the National Park Service; Sullivan County Visitors Association; state, county, and local elected officials; and numerous river outfitters to greet the governor, along with documenting his local experience and expressing appreciation for the visit.

UDC News Releases – In addition to the publication of notices for all regular and special meetings, the Upper Delaware Council issued the following news releases during Fiscal Year 2016:

- 10/01/15 - Upper Delaware Council Awards 10 Technical Assistance Grants
- 10/02/15 – “The Upper Delaware” Fall/Winter 2015 Newsletter Available On-line and by Mail
- 10/05/15 – Upper Delaware Council Launches New Website
- 10/29/15 – Leadership Sullivan Visits River Valley
- 12/04/15 – River Basin Committee Criticized for Bickering Over Plan to Manage NYC Reservoir Flows
- 12/31/15 – UDC Issues FY 2015 Annual Report
- 01/22/16 – 2016 UDC Officers to Take Oaths on February 4
- 02/04/16 – Upper Delaware Council Names Roster for 2016
- 02/19/16 – Upper Delaware Council Seeks Nominations for 28th Annual Awards by Mar. 14
- 03/02/16 – UDC Seeks River Valley Honorees
- 03/25/16 – UDC Announces Honorees for Awards Ceremony on April 24
- 04/01/16 – “The Upper Delaware” Spring/Summer 2016 Newsletter Available On-line and by Mail
UPPER DELAWARE COUNCIL FISCAL YEAR 2016 ANNUAL REPORT

- 04/06/16 – National Park Service Superintendent to Deliver Keynote at UDC Awards
- 05/10/16 – UDC Awards River Clean-up Grants
- 05/19/16 – NY-PA Joint Bridge Commission Approves Upper Delaware Plans
- 06/27/16 – Tusten Completes 2016 UDC Grant for Multi-Generational Park Plan
- 06/30/16 – UDC Technical Assistance Grant Applications Due by Aug. 29
- 06/30/16 – NYS Governor Cuomo Rafts Upper Delaware River in Catskills Challenge
- 07/05/16 – UDC Welcomes Public on Aug. 7 Raft Trip
- 07/18/16 – Reserve for UDC Raft Trip by 7/29
- 07/22/16 – UDC Rallies Support for Reservoir Emergency Public Warning System
- 08/02/16 – Lumberland, Shohola Complete Historic Projects with UDC Grants
- 08/08/16 – UDC Raft Trip Attracts 115
- 08/19/16 – UDC Helps Fund River Clean-ups
- 08/25/16 – River Communities Wrap Up UDC's 2016 Technical Grants
- 08/26/16 – Revitalizing the Monarch Butterfly New Brochure Advises How to Help

Raft Trip – The Upper Delaware Council’s 28th Annual Family Raft Trip on August 7, 2016 attracted 115 guests. Lander’s River Trips served as the host livery for the 10-mile river trip from the Skinners Falls Access in the Town of Cochecton to Ten Mile River Access in the Town of Tusten. The UDC non-profit organization coordinates the public excursion at deeply discounted rates to promote stewardship and enjoyment of the nationally-designated river it works to conserve.

Festivals & Forums – Exhibits, literature, information, and occasional benefit river valley t-shirt sales were offered by the Upper Delaware Council at the Upper Delaware BioBlitz on June 24 which the Council supported as a $500 sponsor; the 12th Annual Zane Grey Festival sponsored by the National Park Service and Zane Grey’s West Society in Lackawaxen, PA on July 16; and the 26th Annual RiverFest, a Festival of Art, Music & Ecology on the Delaware River organized by the Delaware Valley Arts Alliance and Narrowsburg Chamber of Commerce, on July 24. The UDC joined the National Park Service and Upper Delaware Scenic Byway to offer a joint presentation about the Upper Delaware River Valley to the Sullivan County Chamber of Commerce Foundation’s Leadership Sullivan Class of 2016 on October 7, 2015 and the Class of 2017 on September 21, 2016. UDC Resource Specialist Pete Golod represented the organization at Kittatinny Canoes’ Annual On and Under the Delaware River Clean-up on July 18. UDC Executive Director Laurie Ramie provided an orientation into the Council’s operations and cooperative partnerships to a group of elected officials and policy makers in attendance at an Upper Delaware Tour organized by the National Parks Conservation Association and Friends of the Upper Delaware River on August 11 in Lackawaxen.

“The Upper Delaware” – Since 1988, the Upper Delaware Council has published a free newsletter about the environment and the people of the Upper Delaware River Valley in New York and Pennsylvania. “The Upper Delaware” is currently published twice a year. It is sent to a mailing list of more than 9,000 subscribers and posted on the UDC’s website for online viewing or printing.

The Spring/Summer 2016 issue released on April 1 featured articles including: “Upper Delaware Celebrates the National Park Service Centennial”; “UDC Awards Banquet Set for April 24”; “Skinners Falls Bridge Fate Uncertain While Pond Eddy Bridge Advances”; “Decree Party Principals Agree to Meet”; “National Geographic Brands Scenic Wild Delaware River”; “Business Leaders Tackle Canal Clean-up”; “Clear Choices, Clean Water Debuts”; “In Memoriam: UDC Executive Director William E. Douglass”; and an Upper Delaware profile on Town of Deerpark UDC Representative Virginia Dudko.

Featured articles in the Fall/Winter 2016 issue, prepared during Fiscal Year 2016 and released on October 3, included: “Happy 100th, National Park Service”; “Governor Cuomo Visits Upper Delaware Valley”; “Awards Recognize River Valley Contributors”; “UDC Explores Public Call Boxes”; “Scenic Wild Delaware River MapGuide Debuts”; “UDC Hires Pete Golod as Resource Specialist”; “Callicoon
Historic District on Register”; “Minisink Battlefield Marker Sought”; “Save the Monarch Butterflies”, and an Upper Delaware profile on Town of Highland Supervisor and UDC Representative Jeff Haas. Visit the Publications page of the UDC website to find an archive of “The Upper Delaware” past issues available to read and print.

### Directory of UDC Approved Resolutions

- 2015-16: Executing a Contract with Environmental Planning & Design, LLC, 10/1/15
- 2015-17: Award the Printing of “The Upper Delaware” Newsletter to Courier Printing Corp. for FY 2016, 11/5/15
- 2016-01: Authorizing Signatories for Council’s Bank Accounts in 2016, 1/7/16
- 2016-02: Enter into a Contract with Eckersley and Ostrowski, L.L.P. for the Upper Delaware Council’s Fiscal Year 2016 Financial Audit, 1/7/16
- 2016-03: A Resolution of Tribute to William E. Douglass, 3/3/16
- 2016-04: Authorizing a Resource Specialist Training Reimbursement Agreement, 4/26/16
- 2016-05: Approving 2016 River Clean-up Grant Applications, 5/5/16
- 2016-06: Adopting the FY 2017 Budget, 5/5/16
- 2016-07: Adopting the Water Use/Resource Management Committee Work Plan for FY 2017, 5/5/16
- 2016-08: Adopting the Project Review Committee Work Plan for FY 2017, 5/5/16
- 2016-09: Adopting the Operations Committee Work Plan for FY 2017, 5/5/16
- 2016-10: Approving Technical Assistance Grants for FY 2017, 10/6/16
- 2016-11: Granting Permanent Employee Status to Resource Specialist Pete Golod, 11/3/16
- 2016-12: Award the Printing of “The Upper Delaware” Newsletter to Courier Printing Corp. for FY 2017, 11/3/16

### Advocacy

**Public Safety Below Reservoirs** – The Upper Delaware Council engaged the New York City Department of Environmental Protection (NYC DEP) in advocating for improvements to be made to the public notification system for any potential emergencies involving the Delaware Basin Reservoirs. The Council analyzed the information provided in Nov. 25, 2015 and August 24, 2016 correspondence from NYC DEP Bureau of Water Supply Deputy Commissioner Paul Rush regarding strategies and actions under consideration in response to UDC letters sent on Aug. 25, 2015, Jan. 7, July 7, and Sept. 19, 2016. UDC Representatives Fred Peckham and Al Henry actively participated in a Dam Emergency Action Plan Orientation Seminar sponsored by NYC DEP on June 10 in Matamoras, PA. Based on their recommendations, the UDC proposed that the city agency and its safety partners explore establishing a supplemental notification system that would incorporate the use of fire department sirens to alert the public of river flooding danger through a customized tone or frequency blast. The UDC solicited specific input over the summer from the Emergency Management Coordinators for Delaware, Sullivan and Orange Counties, NY, Wayne and Pike Counties, PA, as well as the county, town and township
governments; collected the data; rallied support for implementation of an early public warning system through resolutions, letters, and a news release; and in the fall investigated the outdoor siren warning system utilized successfully at NYC DEP’s Gilboa Reservoir, including communications with the Schoharie County Office of Emergency Management and the Dam Concerned Citizens, Inc. community activist group. The dialogue on this public safety topic continues into Fiscal Year 2017.

Upper Delaware Bridges – Emergency repairs, long-term closure concerns, and new bridge construction issues for the 10 Upper Delaware River bridges under the jurisdiction of the New York-Pennsylvania Joint Interstate Bridge Commission required vigilance by the Upper Delaware Council. Fiscal Year 2016 was barely underway on October 21, 2015 when a 35-ton dump truck loaded with sand lost its brakes coming down a hill in Pond Eddy, NY, hurtled across the 7-ton single-lane bridge, and crashed on the Pennsylvania side. Three months’ worth of repairs with limited use restrictions on the 1904 bridge ensued, leading to a spring bid opening and July 2016 start of construction on a modern replacement bridge carrying a price tag of $18,914,371. Two seasons are needed to build it, with a targeted opening in Winter 2018 and demolition of the National and State historic registry crossing completed by Fall 2019. On Dec. 11, 2015, the even older Skinners Falls, NY-Milanville, PA Bridge was abruptly and indefinitely closed for a third time since 2010 after failing inspection. The UDC wrote the Pennsylvania Department of Transportation on March 3, 2016 to demand “an explanation of the timetable and issues involved in deciding this bridge’s fate” on behalf of municipal leaders, community residents, local business owners, and the traveling public who were forced to detour around the barricaded 1901 single-lane bridge for what turned out to be 11 months before those emergency repairs were done. Attendance at the New York-Pennsylvania Joint Interstate Bridge Commission’s annual meeting on May 18 in Binghamton, NY provided updates for the $37,512,605 in capital construction work planned for the 10 bridges, which the Council publicized through issuance of a news release. That included a major $11.7 million rehabilitation of the 1953 Narrowsburg, NY-Darbytown, PA Bridge which has been reduced to a single travel lane controlled by a traffic light since August 2013. Work is expected to begin in Spring 2017 and end in Fall 2018. A request by the UDC and NPS back in 2015 for the Departments of Transportation to host a public information meeting in the river valley to discuss the status of Upper Delaware bridges with those most affected yielded results when a July 13, 2016 meeting was arranged in Narrowsburg. A timeline was provided to show how any overlapping work schedules and detour impacts are taken into account by the two agencies. Lastly, the National Park Service-owned Roebling’s Delaware Aqueduct was also the subject of extensive repairs led by the Federal Highway Administration starting in September 2016 for which the UDC participated in a Sept. 14 public meeting and received several briefings.

Flows and Releases – The Delaware River Basin Commission’s Regulated Flow Advisory Committee (RFAC) facilitated the Upper Delaware community’s desire to air their concerns by agreeing to host their Dec. 3, 2015 and April 5, 2016 meetings at the Lake Wallenpaupack Environmental Learning Center rather than in West Trenton, NJ. Public input over the stalled negotiations by the four river basin states and New York City to revise the Flexible Flow Management Program (FFMP) which guides releases and diversions from the Delaware Basin reservoirs was plentiful and overwhelmingly critical. The interim plan that comes due with the June 1st start of the new water year has been extended with no significant changes since 2011, despite numerous proposals being made for perceived improvements. The Upper Delaware Council gave testimony at both meetings, putting forth six recommended actions to help achieve a more equitable, balanced regime of flows and releases while opposing “yo-yo” fluctuations. These addressed minimum conservation releases, basing water availability on actual New York City consumption, not counting water releases from Lake Wallenpaupack toward the Montague flow target under certain conditions to help maintain adequate flow and temperature in the Delaware River, establishing a river gage at Callicoon or further upriver to ensure habitat protection, repairing leaks in the City’s aqueduct system to avoid wasting water, and implementing a thermal stress relief protocol to help safeguard the aquatic ecosystem and river-recreation based economy. The staffers from the environmental departments of New York, Pennsylvania, New Jersey, Delaware, and New York City who sit on the
RFAC pledged at the Dec. 3 meeting to take the public input back to the 1954 U.S. Supreme Court Decree Party Principals who operate under unanimous consent rules. In a Jan. 7, 2016 letter sent to the Principals, the UDC wrote, “As changes to the next FFMP are contemplated, the Upper Delaware Council hopes that the Decree Parties will commit to re-opening internal discussions, being responsive to the scientific research of expert advisors, and providing the requested opportunity for public discourse.” A Feb. 18 response back from Delaware River Master Robert R. Mason, Jr. revealed that the Principals would endeavor to attend the April 5 follow-up RFAC meeting, which all but one did, facing an audience of approximately 130 people. Offering credit where it was due, the UDC expressed appreciation to the Decree Party Principals in a May 27, 2016 memo for their positive action taken to ameliorate low flow and high water temperature concerns that occurred over the Memorial Day holiday weekend. Ultimately the FFMP was renewed by the May 31 deadline with no significant changes. The New York State Decree Party Principal, Mark Klotz, who had been absent on April 5 due to illness, agreed to meet with Upper Delaware River conservation interests including the UDC on June 21 in Hancock to hear concerns and explain his state’s role in the FFMP negotiation process.

Emergency Communications – Recognizing the frequent difficulties of residents and visitors to call for emergency assistance along the 73.4-mile length of the Upper Delaware Scenic and Recreational River due to cellular signal dead zones, the UDC began researching what economical and effective options may be available to provide a publicly-accessible 911 communication service that does not adversely affect the region’s pristine landscape. Cell towers constitute a major commercial development that has been deemed an incompatible land use within the river corridor. In March 22, 2016 letters, the UDC reached out to U.S. Senator Charles Schumer, NY Senator John J. Bonacic, and NY Assemblywoman Aileen Gunther in targeting the heavily traveled New York State Route 97 side of the river. The letters stated, “The Upper Delaware Scenic and Recreational River attracts more than 230,000 visitors annually who generate over $11 million in economic activity. They and our full-time residents are entitled to essential services that protect their health and safety, while simultaneously safeguarding the remarkable values that qualified this special area for national recognition.” The correspondence requested information on programs and funding sources to enhance wireless access for the more remote sections of the river valley. Senator Bonacic responded on May 25 that there wasn’t any current New York State funding directed to that mission. The UDC also brought in Frontier Communications for a Sept. 1 presentation to discuss alternatives, particularly the installation of “Red Alert” call boxes which provide a direct telephone line with two-way communication to 911 dispatchers. The UDC conducted field research to identify six areas where service poles already exist in reasonable distances along the southern end of the route for prototype purposes, and requested in a Sept. 29 follow-up letter that Frontier Communications do an engineering evaluation of these mapped locations for their connectivity and feasibility. That study would also include documentation of property ownership, jurisdiction over the existing infrastructure, and a determination of expenses for site-specific installations.

Signs and Roads – In response to a March 15, 2016 letter sent by the UDC to New York State Department of Environmental Conservation requesting more adequate signage to assist visitors attempting to locate the NYS Bouchouxville Trail (commonly known as Jensen’s Ledges) in the Town of Hancock, Region 4 Director Keith Goertz agreed to incorporate the request as part of the Catskill Park Wayfinding Sign Project. The agency worked with the NYS Department of Transportation to place the new signs in appropriate locations. The Pennsylvania Department of Transportation responded affirmatively to a March 30, 2016 complaint letter from the UDC asking that agency to look into the deteriorating condition of State Route 1023 (commonly known as the Lordville Road) which was causing erosion issues and a safety hazard running along the Delaware River bank in Buckingham and Manchester Townships.

Grant Support – UDC support letters were provided upon request for grant funding applications by the Town of Tusten for development of the Big Eddy Riverwalk linear park concept to connect Main Street in
the Hamlet of Narrowsburg to the Upper Delaware River with a pedestrian walkway (October 1, 2015) and by Juliette Hermant and Laura Silverman, the proprietors of the Fish & Bicycle café and grocery store proposed in Narrowsburg (July 13, 2016) to stimulate the local economy and adapt use of a vernacular building with sustainable conservation principles. The Council also sent a letter (July 26, 2016) to The Delaware Company of NY, Inc. to endorse that non-profit organization’s initiative to seek grants and donations to subsidize the creation and installation of a new, permanent marker at Minisink Battleground Park to memorialize the names of the 46 American patriots who perished during the July 22, 1779 Battle of Minisink. The Revolutionary War battle site is located in the Town of Highland’s hamlet of Minisink Ford and is maintained by Sullivan County.

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Special Meetings

A sampling of non-UDC meetings and special events attended includes:

- Oct. 30 – Upper Delaware Geological Resources Inventory Project Planning Session with staff from New York State Geological Survey
- Nov. 10 – Watershed Identity and Scenario Development Workshop for Shippensburg University’s Delaware River Basin 2070 Project, hosted at UDC office, Narrowsburg, NY
- Nov. 12 – Stream Corridor Management Plan Advisory Committee, sponsored by the Upper Delaware River Tailwaters Coalition, Hancock Town Hall, Hancock, NY
- Nov. 19 – USGS National Water Census webinar
- Dec. 3, 2015 & April 5, 2016 – Delaware River Basin Commission’s Regulated Flow Advisory Committee meetings, Brookfield Energy’s Lake Wallenpaupack Environmental Learning Center, Hawley, PA
- Jan. 21, 2016 – Public update by PennDOT on the Pond Eddy Bridge Replacement Project, Shohola Municipal Building, Shohola, PA
- Feb. 17-18 – Scenic Wild Delaware River Geotourism Stewardship Council, Settlers Inn, Hawley, PA
- April 29 – National Park Service Annual Water Safety Partners’ Meeting, hosted at UDC office
- May 5 – Upper Delaware region launch event for the Scenic Wild Delaware River MapGuide, Narrowsburg Union, Narrowsburg, NY
- May 12 – Visit to D&H Canal Days, sponsored by Upper Delaware Scenic and Recreational River for fourth grade students, at stations surrounding Roebling’s Delaware Aqueduct in Minisink Ford, NY and Lackawaxen, PA
- May 19, 26 & June 2 – Pennsylvania Municipal Planning & Educational Institute’s Course in Zoning Administration, Lackawanna County Center for Public Safety, Jessup, PA
- June 10 – New York City Department of Environmental Protection’s Emergency Action Plan Orientation Seminar, Best Western Hotel, Matamoras, PA
June 18-19 – Upper Delaware leg of the Delaware River Sojourn, under the theme of “Find Your River: Celebrating 100 Years of the National Park Service”, with a Day 1 paddle from Skinners Falls to Ten Mile River and Day 2 paddle from Lackawaxen to Barryville

June 20 – Scenic Wild Delaware River Geotourism meeting with Pennsylvania Department of Conservation and Natural Resources Secretary Cindy Adams Dunn to discuss partnership opportunities for land and water conservation projects in Wayne and Pike Counties, Pocono Environmental Education Center, Dingmans Ferry, PA

Aug. 3 – “Planning for Utility-Scale Solar”, sponsored by the Sullivan County Division of Planning and Environmental Management, Government Center, Monticello

Sept. 19-20 – 4th Annual Delaware River Watershed Forum, sponsored by the Coalition for the Delaware River Watershed, Blue Bell, PA


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Water Use/Resource Management Issues

**River Accesses** – The UDC facilitated an Oct. 21, 2015 meeting on use of property on the New York side beneath the Barryville-Shohola Bridge for a commercial livery operation and followed up on signage needs for the public river access at the cul-de-sac in Barryville. The Delaware Highlands Conservancy completed acquisition in December 2015 of a riverfront parcel adjacent to the Long Eddy River Access with intentions of selling the property to the NYS DEC when funding could be secured, but proposed improvements to the site have proved controversial in some segments of the community according to public meetings attended by the UDC. A Nov. 24 response was received from the National Park Service to the UDC’s concerns over muddy conditions at the Ten Mile River Access, noting that any capital improvements would require action by the property’s owner, the Greater New York Council, Boy Scouts of America. The UDC in a Dec. 12 letter asked the Pennsylvania Fish and Boat Commission to restore the traditional name of Darbytown to the Rt. 652 river access that is inaccurately signed and referenced now as Narrowsburg, PA.

**Hydroelectric Plant** – New York City Department of Environmental Protection Bureau of Water Supply Director of Public Affairs Adam Bosch and Chief of Staff Jennifer Garigliano attended the March 3, 2016 UDC meeting to explain their agency’s objective to seek a 10-year postponement on the potential development of a hydroelectric plant at the Cannonsville Reservoir. The Federal Energy Regulatory Commission (FERC) had granted a license in May 2014 that would require NYC DEP to begin construction by May 13, 2016; however, circumstances changed after DEP contractors in July 2015 accidentally tapped into a documented artesian aquifer while drilling an experimental bore hole to prepare for the construction. The pressure caused a turbid discharge with sediment release, creating a potentially hazardous situation which may have undermined the structural integrity of the 1964 earthen dam. The UDC agreed that an extension was warranted to allow sufficient time to thoroughly re-evaluate the technical feasibility and cost-effectiveness of the $72 million hydroelectric facility. An April 7, 2016 letter to federal representatives in Congress was approved supporting the NYC DEP’s license extension request. On April 21, FERC acted to grant a two-year extension of the Cannonsville project license. The City continued to pursue a longer postponement through federal legislation.
Natural Gas – The Tennessee Gas Pipeline Co. filed an application with FERC on Oct. 9, 2015 for the $143 million Orion Project, which would install 12.91 miles of a loop pipeline through Berlin, Lackawaxen, and Palmyra Townships in 2018 to connect with the TGP 300 line, utilizing an open trench method to cross the Lackawaxen River which brought objections from the National Park Service. On Jan. 19, 2016, the Millennium Pipeline Co. submitted a pre-filing review request to FERC proposing to build a second compressor station on Hungry Hill Road in the Town of Hancock and to erect a new 22,400 horsepower compressor station in Eldred as components of its Eastern System Upgrade project. The Town of Highland adopted a March 8 resolution opposing the $63 million facility, citing its 2012 local law which bans natural gas extraction and compressor stations in the town. On May 5, the UDC sent a letter to FERC acknowledging that while both compressor stations would be located outside the boundary of the Upper Delaware Scenic and Recreational River, “their respective proximities to the federally designated river corridor, however, should be considered in the Commission’s review to guard against any adverse impacts encroaching on the Outstandingly Remarkable Values of the Upper Delaware, and the quality of life for our residents and visitors.”

Project Review Issues

Solar Energy – A draft position paper interpreting whether large-scale, commercial solar energy systems are appropriate land uses in the designated Upper Delaware Scenic and Recreational River was under debate by the Upper Delaware Council and National Park Service as the fiscal year closed. The 1986 River Management Plan did not anticipate the “solar farm” proposals that began facing river valley towns in light of a push for renewable energy sources and New York State incentives. Towns were working to develop zoning and permitting regulations, and decide on real property tax exemption options. A 2nd draft version of the “Draft Position Paper on Large-Scale Solar Energy Systems” dated Sept. 30, 2016 that would provide the UDC with review standards to apply within the river corridor was to be circulated to member municipalities for review and comment.

Review of Projects – Among the proposed land use changes and development projects that the Upper Delaware Council reviewed or discussed this fiscal year were:
- Town of Highland: $1.05 million Beaver Brook Bridge Replacement by NYS DOT over NYS Rt. 97, to occur in Spring 2016;
- Town of Lumberland: NYS DOT project to remove 200 cubic yards of unstable rock approximately 5 miles south of Barryville;
- Damascus Township: area variance to replace a residential home in Tammany Flats that was destroyed by flood in 2006;
- Shohola Township: substantial conformance review of Zoning Ordinance No. 79 completed Dec. 15, with a recommendation letter sent to the National Park Service on Mar. 3 following the township’s approval of the ordinance. NPS determined the review to be incomplete on Apr. 28 and returned it to the UDC for further action;
- Federal Highway Administration: announced plans as of Oct. 19, 2015 to rehabilitate the National Park Service’s Roebling’s Delaware Aqueduct, requiring intermittent weekday closures to vehicular traffic for short periods in Fall 2016;
- Town of Tusten: two special use permits for the Narrowsburg Union to host higher education classes and a farmers’ market;
- Town of Tusten: Dec. 8 hearing on a zoning amendment to regulate campgrounds, campsites, and recreational vehicles;
- Lackawaxen Township: Dec. 16 public hearing to amend the Sign section of the Zoning Ordinance;
- Town of Highland: Feb. 9 hearing on recommendations by the Zoning Rewrite Committee to promote consistency with the Comprehensive Plan;
- Towns of Tusten and Highland: Feb. 29 notices by NYS DOT of culvert repair plans on Rt. 97;
- Town of Tusten: Apr. 20 mixed use occupancy permit for 7 Erie Ave., Narrowsburg;
- Town of Fremont: May 11 hearing and June 9 approval of modification to Zoning Law amending regulations for solar and wind;
- Town of Highland: May 11 proposed changes to Commercial Recreation Zoning;
- Town of Cochecton: May 19 variance for a proposed campground driveway;
- Town of Highland: June 1 hearing on special use permit for a livery at Barryville Sportsman;
- Town of Delaware: June 8 imposition of a land use moratorium to prepare zoning on commercial solar energy systems, the subject of numerous work sessions attended by the UDC;
- Shohola Township: June 9 approval of amendments to the Zoning Map;
- Town of Tusten: June 14 amendments to regulations for campgrounds and campsites;
- Town of Tusten: June 20 special use permits for The Launderette restaurant at 20 5th St. and a home to be built on Crawford/Hankins Road;
- Damascus Township: July 12 hearing on construction of a 16,692 sq. ft. agricultural barn in a flood hazard area on Hickory Lane;
- Damascus Township: July 14 hearing to build a single family home on Leslie Lane;
- Town of Lumberland: Aug. 10 approval of a Comprehensive Plan update;
- Town of Hancock: Sept. 6 hearing on the adoption of International Code Council building codes;
- Town of Lumberland: UDC correspondence starting in September to inquire about the dumping of poisonous aquatic herbicide into Lake Diana at Camp Simcha.

**Project Review Workbook** – A six-month evaluation of the “Project Review Workbook: Upper Delaware Scenic and Recreational River” (Version 1.0, dated Jan. 28, 1988) - utilized by the Upper Delaware Council and National Park Service to guide reviews of all significant projects, variances, challenges, zoning ordinance amendments, and zoning map changes proposed in the designated river corridor for their conformance to the River Management Plan and Land and Water Use Guidelines - wrapped up in March 2016.

Andrew J. Schwartz from Environmental Planning & Design, LLC of Pittsburgh, PA presented his initial recommendations to the Upper Delaware Council on Mar. 3 based on editorial reviews of content, interviews of administrators and end users, and consultation of relevant state laws. In a final report dated Mar. 22, the consultant offered specific modifications in the categories of Roles, Responsibilities and Timing; Workbook Presentation and Formatting; Outreach, Education and Awareness; and Information Exchange, which the Project Review Committee discussed in turn.

An in-house update is proceeding with research, map preparation, and graphic design consultations. The Workbook is being divided into two streamlined guides for reviewers and municipalities with new flow charts and checklists to facilitate its use by towns, townships, and regional governments/agencies.

**Substantial Conformance Report** – To fulfill its Cooperative Agreement reporting responsibility to the National Park Service to annually review its municipal members’ enforcement programs, the UDC submitted a summary of all building permits issued, variances granted, and land use projects approved within the river corridor boundaries for the 2015 calendar year on July 22.

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Presentations

Upper Delaware Council delegates heard from speakers on a wide variety of informational topics throughout FY 2016. The following presentations were made:

Oct. 1, 2015 – “Young of Year American Shad Sampling” by Don Hamilton, chief of Resource Management for the National Park Service Upper Delaware Scenic and Recreational River

Nov. 5, 2015 – “Emerging Technology in the Telecommunications Industry” by Dick Comi, senior partner of The Center for Municipal Solutions


Jan. 7, 2016 – “Upper Delaware Geologic Mapping Resources Inventory” by Dr. Andrew Kozlowski, glacial geologist/senior scientist, New York State Museum


April 7, 2016 – “Regulated Flows System and Competing Objectives for Water Use” by Steve Tambini, executive director, Delaware River Basin Commission

July 7, 2016 – “Local Waterfront Revitalization Plan for the Upper Delaware River” by Heather Jacksy, associate planner, Sullivan County Division of Planning and Environmental Management

August 4, 2016 – “Corwin Farm Canal Clean-up Project” by Tamara Porter, member of the Sullivan County Chamber of Commerce Foundation’s Sullivan Leadership Class of 2016

Sept. 1, 2015 – “Publicly Accessible Communication System Options” by Keith Haviland, major account executive, Frontier Communications

UDC Grant Programs

Technical Assistance Grants – The Upper Delaware Council offers Technical Assistance Grants for research, planning, educational projects, and studies conducted by its member municipalities and the five river valley county governments in Orange, Sullivan, Delaware (NY), Wayne and Pike (PA).

The UDC voted on October 1, 2015 to award $35,000 in competitive Fiscal Year 2016 Technical Assistance Grants (TAG) for 10 projects that help fulfill goals of the River Management Plan for the Upper Delaware Scenic and Recreational River.

Combined requests for applications submitted by the August 28, 2015 deadline totaled $41,335. A special meeting of the Project Review Committee took place on September 8, 2015 to review the applications and make recommendations to the full Council. The deadline to complete all projects was August 22, 2016.

The approved Fiscal Year 2016 TAG recipients were:

- **Town of Lumberland** - $7,000 to review and update the town’s Comprehensive Plan;
- **Shohola Township** - $4,902 to purchase historic kiosks for Rohman Park;
- **Town of Highland** - $4,500 to develop a “Revitalizing the Monarch Butterfly” brochure;
- **Town of Delaware** - $4,460 to complete the codification process of town ordinances;
- **Damascus Township** - $3,218 to compile, generate, and distribute emergency action educational material;
Berlin Township - $3,040 to purchase tax maps, create a base map of the township, and develop a municipal website;
Town of Tusten - $2,300 to design a new town website;
Town of Highland - $2,100 to develop a “Guide to Permits” brochure;
Town of Tusten - $1,980 to plan a multi-generational park; and
Town of Lumberland - $1,500 to develop a historical markers brochure.

The latest round brought the cumulative amount to $809,325 that the UDC has provided to its member municipalities from 1988 to 2016. In all, 240 projects have been funded through the Technical Assistance Grant program.

River Clean-up Grants – In the third year of its River and Shoreline Clean-up Grants Program, the Upper Delaware Council disbursed $5,472.98 to help subsidize five beautification projects. The UDC had originally allocated $3,000 for the program but gave approval at the May 5, 2016 UDC monthly meeting to meet the full funding requests of those members who submitted proposals.

Damascus Township joined forces with the Calkins Ag 4-H Club to organize a July 18 clean-up on the PA shore from Callicoon to Skinners Falls and on the NY shore from Skinners Falls to Narrowsburg with a $750 UDC grant. The Town of Deerpark’s Highway Department accomplished two clean-ups in early and later summer along the popular Hawk’s Nest area of the NYS Route 97 Upper Delaware Scenic Byway and the shoreline at the Mongaup River tributary to the Delaware for $2,082.98. The Town of Lumberland ($775), Town of Highland ($1,200), and Town of Tusten ($665) each hired contractors to clean up river-related refuse within their town borders by boat and foot patrol. The Town of Tusten’s efforts were supplemented by a river litterpluck coordinated by the Ten Mile River Boy Scouts Camp and partially donated services by K&D Freda Enterprises.

Leadership Sullivan Grant – A 20-member class of Sullivan County, NY business representatives and emerging leaders selected an application submitted by the Upper Delaware Council for one of its two 2016 Community Impact Service Projects, providing volunteer forces to foster team-building and collaboration while benefitting a worthy local need.

Leadership Sullivan, a program of the Sullivan County Chamber of Commerce Foundation, selected to clean up an intact portion of the 1828-1898 Delaware & Hudson Canal at the Corwin Farm property located in the Town of Lumberland along the New York State Route 97 Upper Delaware Scenic Byway. The goal was to advance natural resource protection and historic preservation at the site owned by the National Park Service and managed as a ranger station with public access. The adult students worked under NPS Maintenance Division supervision to remove overgrown woody material, shrubs and non-native vegetation from the bed of the de-watered canal to protect the hand-laid stone walls and allow for a more accurate interpretation of this cultural resource. A logistical meeting took place on Feb. 1 to precede the full work day on May 21. A video was produced to document the project’s success.

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Administration

Records Management – The Upper Delaware Council continued its ongoing project to organize boxes of papers, files, and records dating back to the 1960s that are in attic storage. Following the preparation of a contents inventory and a re-organization of the attic space, subsequent work included the installation of new shelving units and three solar exhaust fans for climate control purposes. UDC staff members completed a 3-hour Records Management Training Program offered by the National Park Service on Oct.
22, 2015. They consulted with a professional archivist who provided resources and potential funding sources to assist with developing a records disposition plan, retention schedule, and electronic archiving of files. The UDC contracted with Iron Mountain Document Capture Services in August 2016 to digitize the organization’s meeting minutes and 140 issues of “The Upper Delaware” newsletter. Staff also began offering electronic copies of meeting handouts upon request and investigating the development of a membership website portal to access digital documents.

**Resource Specialist Hiring** – Following a two-month search and interview process, the Upper Delaware Council hired Pete J. Golod of Milanville, PA as its Resource Specialist effective April 23, 2016. The full-time position had previously been held by Travis O’Dell of Long Eddy, NY from Oct. 4, 2012 through Feb. 26, 2016, when he resigned to pursue other career opportunities. Golod provides support to the Council on land use development and resource management activities impacting the Upper Delaware River Valley region. A 10-year military veteran with experience in fisheries, biological science, and research, Golod had completed a seasonal position with the National Park Service Upper Delaware Scenic and Recreational River Resource Management Division in October 2015 prior to joining the UDC staff.

**Executive Director Tribute** – The Upper Delaware Council recognized the passing of William E. Douglass on Feb. 13, 2016. “Bill” was hired on March 13, 1989 as the UDC’s first executive director, a position he held with distinction for 22 years before retiring effective Jan. 1, 2012. The Council observed a moment of silence and approved a resolution of tribute at its Mar. 3, 2016 meeting which stated, in part,

“Whereas, As chief support staff to the Council, Bill was responsible for establishing the framework of programs and activities necessary to accomplish the UDC’s mission of ensuring effective implementation of the River Management Plan for the Upper Delaware Scenic and Recreational River in partnership with the National Park Service; and

Whereas, The position required Bill to demonstrate skills in intergovernmental coordination; organizational administration; budgeting; communications; strategic planning; staff supervision; outreach to board members, elected officials, media, and the public; and to have an extensive knowledge of land use development and resource management issues; and

Whereas, Bill performed his duties with diplomacy, studious research, a strong work ethic, an engaging demeanor, and dedication equaled only to his devotion to his beloved family and volunteer service to his community in Wayne County, Pennsylvania; and

Whereas, The membership and staff of the Upper Delaware Council mourns the loss and cherishes the memory of Bill Douglass (April 17, 1949 to February 13, 2016);

Now, therefore, be it resolved that,

1) The Upper Delaware Council, Inc. expresses gratitude to William E. Douglass for his impactful contributions for building and sustaining the successful legacy of the Upper Delaware Scenic and Recreational River’s cooperative management model; and

2) This resolution will be presented to Bill’s family with condolences and respect.”

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Fiscal Year 2016 financial data for the Upper Delaware Council is available by contacting:

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